

A COMMISSIONER OF TRADE AND TAXES AND ORS.

v.

M/S AHLUWALIA CONTRACTS (INDIA) LTD.

(Civil Appeal Nos. 15605-15606 of 2017)

B OCTOBER 4, 2017

[**RANJAN GOGOI AND NAVIN SINHA, JJ.**]

*Delhi Value Added Tax Act, 2004: Section 107 – Delhi Tax Compliance Achievement Scheme, 2013 – Clause 8 – Power and jurisdiction of the Designated Authority to issue notice under – On facts, issuance of notice under clause 8 by Additional Commissioner to assessee – In reply no objection raised by assessee as regards the jurisdiction of the Additional Commissioner – However, writ petition by assessee challenging the jurisdiction of the Additional Commissioner to issue show cause notice and that the notice was time barred – Writ petitions allowed – On appeal, held: Power to issue the notice under clause 8 is vested with the Commissioner and not in the Designated Authority – Government order dated 30<sup>th</sup> April, 2014 cannot be construed to be an exercise of delegation of powers vested in the Commissioner under Clause 8 to Designated Authority – Thus, the Additional Commissioner was not competent to issue notice – However, the conduct of the assessee in raising the issue in writ petitions and not earlier was not bonafide, thus, cannot be allowed to take advantage of its own wrong – High Court should have issued directions permitting initiation of fresh proceedings, if the Revenue was so inclined – High Court having failed to do so, the error is corrected – Issuance of directions to enable the Revenue to issue a fresh notice to assessee under clause 8, if it so desires.*

**Allowing the appeals, the Court**

**HELD: 1.1 What category of officers would come within the expression “designated authority” is contemplated by the definition contained in clause 2 (c) of the Delhi Tax Compliance Achievement Scheme, 2013. An Officer not below the rank of Joint Commissioner as may be notified by the Commissioner would be a designated authority under the Scheme. Clause 4 of the Scheme requires a declaration of the tax due to be made to the designated authority and, thereafter, following the procedure**

prescribed by the various sub-clauses of clause 4, the Designated Authority is empowered to issue the acknowledgment of discharge of dues under clause 4 (7) of the Scheme. [Paras 12, 13] [60-A-C] A

1.2 Under clause 8 of the said scheme, the Commissioner is vested with the power, to be exercised for reasons recorded in writing, to issue notice to the assessee requiring him to show cause as to why he should not pay the tax/ dues unpaid or short paid as per the provisions of the scheme. The power to issue the notice under clause 8 is undoubtedly vested with the Commissioner and not in the Designated Authority. What is vested in the Designated Authority is the power under clause 4 of the Scheme which is the power to hear and decide applications and issue acknowledgments of discharge on due satisfaction. The said power to hear and decide applications, by no means, would include the power to reopen a decided matter which is what clause 8 specifically contemplates. The Government order dated 30<sup>th</sup> April, 2014 relied upon by the Revenue as a delegation of the power under clause 8, on a plain reading thereof, is only an empowerment of a particular Additional Commissioner of a particular Zone (Zone may have several Additional Commissioners) to hear and decide applications filed under the Scheme. The said G.O dated 30.04.2014 cannot be construed to be an exercise of delegation of powers vested in the Commissioner under Clause 8 to Designated Authority. The plain language contained in the said G.O is capable of sustaining the said conclusion. Thus, the Additional Commissioner who had issued the show cause notice under clause 8 in the instant case was not competent to do so and on that basis the conclusion of the High Court on the said question is affirmed. [Para 14] [60-C-G] B C D E F

1.3 The declarations in the instant case were issued to the assessee on 18.02.2014 and 28.02.2014 respectively. The show cause notice under Clause 8 was issued on 16.01.2015. The reply was submitted by the respondent on 27.01.2015. The adjudication was completed by the Order dated 11.02.2015 against which the respondent-Assessee filed a writ petition before the High Court on 4.03.2015. In the reply filed by the respondent-Assessee to G

A the show cause notice or in the proceedings pursuant thereto,  
no objection was taken by the assessee to the power and  
jurisdiction of the Additional Commissioner to issue the notice  
in question. The adjudication order, therefore, did not deal with  
the said issue. It is only after the period of one year from the date  
of declaration was over that the writ petition was filed wherein  
B the question of jurisdiction of the Additional Commissioner was  
raised for the first time. It is in these facts that the High Court  
took the view that as the period of limitation prescribed by Clause  
8(3) was over, fresh proceedings stood barred by time. [Para 16]  
[60-H; 61-A-C]

C 1.4 While it is correct that the failure to raise the issue of  
jurisdiction by the assessee will not necessarily clothe the  
Additional Commissioner with the jurisdiction if the same is not  
contemplated by law, there are certain aspects of the case which  
need to be considered. Had the assessee raised the question of  
D jurisdiction in its reply or in the course of the adjudication  
proceedings there would have been still time for the  
Commissioner to cure the defect and issue a valid notice. Cases  
under Amnesty Scheme would fall outside the arena of ordinary  
and routine matters and, thus, it is possible to attribute a genuine  
mistake on the part of the Additional Commissioner in invoking  
E jurisdiction under Clause 8. [Para 17] [61-D-F]

1.5 Clause 8(3) of the Amnesty Scheme will have no  
application, where the initial show cause notice was issued within  
time and its legitimacy was not contested by the respondent-  
Assessee. Had such legitimacy been questioned at the stage of  
F reply or even in the course of the adjudication proceedings, there  
would still have been room/ time for the revenue to correct the  
error that had occurred. A rectified Notice could even have been  
issued after the order of adjudication was passed on 11.02.2015.  
The close proximity of time between the reply submitted by the  
G assessee to the Show Cause Notice (27.01.2015) and the  
proceedings in adjudication on the one hand and the date of filing  
of the Writ Petition would permit to infer that the conduct of the  
assessee in raising the issue in the writ petitions and not earlier  
was not entirely *bonafide*. *The respondent-Assessee, therefore,*  
cannot be allowed to take advantage of its own wrong. The courts  
H .

exercising extraordinary jurisdiction cannot be understood to be A  
helpless but concede to the assessee an undeserved victory over  
the Revenue. The power of the High Court under Article 226 of  
the Constitution, wide and pervasive as it is, should have enabled  
the High Court to appropriately deal with the situation and issue  
consequential directions permitting initiation of fresh proceedings, B  
if the Revenue was so inclined. The High Court having failed to  
so act, the error is corrected and directions is issued to enable  
the Revenue to issue a fresh notice to the assessee under clause  
8 of the Amnesty Scheme, if it so desires and is so advised. [Para  
19] [64-D-H; 65-A]

*Grindlays Bank Ltd. vs. Income Tax Officer, Calcutta* C  
*and Ors. (1980) 2 SCC 191 : [1980] 2 SCR 765.*

Case Law Reference

[1980] 2 SCR 765 referred to Para 18

CIVIL APPELLATE JURISDICTION : Civil Appeal No. 15605- D  
15606 of 2017

From the Judgment and Order dated 28.04.2016 of the High Court  
of Delhi at New Delhi in W. P. (C) No. 2536 of 2015 and W. P. (C) No.  
3909 of 2015.

WITH

C. A. NOS. 15608 and 15607 of 2017. E

Maninder Singh, ASG, Jayant Mohan, Vijay Prakash, Rajat Nair,  
B. V. Balram Das, B. Krishna Prasad, Advs. for the Appellants.

S. Ganesh, Sr. Adv., S. K. Sarwal, Sumit Batra, Mohinder Jit Singh,  
Advs. for the Respondent. F

The Judgment of the Court was delivered by

**RANJAN GOGOI, J.** 1. Leave granted.

2. A recital of the facts of the Civil Appeals arising out of Special  
Leave Petition (Civil) Nos.9631-9632 of 2017 alone are being made as  
the facts in the other connected proceedings [i.e. Civil Appeals arising  
out of Special Leave Petition (Civil) Nos.10485/2017 and 9633/2017] G  
are largely similar.

3. The challenge by the Revenue is to an order of the High Court  
of Delhi by which the High Court has allowed the writ petitions filed by  
the respondents – Assesseees challenging the orders issued by the H

A Designated Authority i.e. *Additional Commissioner of Income Tax* rejecting the applications filed by the Respondent writ petitioners under the Delhi Tax Compliance Achievement Scheme, 2013 (hereinafter referred to as “the Amnesty Scheme”), details of which are noted below.

B 4. Under Section 107 of the Delhi Value Added Tax Act, 2004 (hereinafter referred to as “the DVAT Act”), the Government of National Capital Territory of Delhi (“GNCTD” for short) is empowered to notify amnesty scheme(s) covering payment of tax, interest, penalty or any other dues under the DVAT Act relating to any period ending before 1<sup>st</sup> April, 2013.

C 5. In exercise of powers under Section 107 of the DVAT Act, an Amnesty Scheme was notified by the GNCTD on 20<sup>th</sup> September, 2013. Clause 2(c) of the Amnesty Scheme which defines the ‘designated authority’; clause 4 which delineates the procedure for making declaration and payment of tax dues; clause 5 which deals with immunity from interest, penalty and other proceedings; and the provisions of clause 8  
D which deals with the failure to make true declarations would require a consideration of the Court. The same are, therefore, reproduced below for convenience:

E “2(c) “designated authority” means officer(s) not below the rank of Joint Commissioner as notified by the Commissioner, Value Added Tax for the purposes of this Scheme;

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F 4. Procedure for making declaration and payment of tax dues –  
(1) Subject to the other provisions of this Scheme, a person may make a declaration of the tax dues to the designated authority on or before the 31<sup>st</sup> day of January 2014 in Form DSC-1 appended to this notification.

G (2) The designated authority shall acknowledge the receipt of declaration in Form DSC-2 appended to this notification, within a period of fifteen working days from the date of receipt of the declaration.

(3) The declarant shall pay not less than fifty per cent of the tax dues declared under sub-clause (1) along with the declaration and submit proof of such payment to the designated authority.

H (4) The remaining amount of tax dues or part thereof remaining to be paid after adjusting the payment made under sub-clause

(3) shall be paid by the declarant on or before the 21<sup>st</sup> day of A  
March, 2014.

(5) Notwithstanding anything contained in sub-clause (3) and  
sub-clause (4), any tax which becomes due or payable by the  
declarant for the tax period(s) beginning from 1 day of April,  
2013 and thereafter shall be paid by him in accordance with the B  
provisions of the Act:

Provided that where an unregistered dealer has made declaration  
referred to in sub-clause (1) of this clause, such dealer shall  
obtain registration and pay net tax for the period from 1 day of  
April, 2013 to the date of registration and furnish return in Form C  
DVAT-16 for that period along with proof of payment in Form  
DVAT-20 to the designated authority at the time of furnishing of  
declaration under this Scheme. Such a dealer shall be eligible  
for immunity under clause 5 of the Scheme for late payment of  
such tax and non-filing of return under the Act.

(6) The declarant shall furnish to the designated authority, details D  
of payment made from time to time under this Scheme along  
with a copy of acknowledgement issued to him under sub-clause  
(2).

(7) On furnishing the details of full payment of declared tax dues E  
payable under sub-clause (4), the designated authority shall issue  
an acknowledgement of discharge of such dues within fifteen  
days to the declarant in Form DSC-3 appended to this  
notification.

(8) A dealer who has not taken registration shall obtain registration F  
prior to filing of declaration as referred in sub-clause (1) of clause  
4. Likewise, a person who is responsible for making deduction  
of tax under section 36A of the Act, shall obtain a Tax Deduction  
Account Number (TAN), if not already obtained.

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5. Immunity from interest, penalty and other proceedings.-(1) G  
Notwithstanding anything contained in any provision of the  
Scheme, the declarant, upon payment of the tax dues declared  
by him under sub-clause (1) of clause 4, shall get immunity from

- A penalty or penalties, interest other than interest payable in terms of sub-clauses (2) and (4) of clause 3, prosecution or any other proceedings under the Act or, as the case may be, under the Central Sales Tax Act, 1956 or the erstwhile Delhi Sales Tax Act, 1975 (43 of 1975) or the Delhi Sales Tax on Works Contract Act, 1999 (Delhi Act 9 of 1999) or the Delhi Sales Tax on Right to Use Goods Act, 2002 (Delhi Act 13 of 2002) or the Delhi Tax on Entry of Motor Vehicles into Local areas Act, 1994 (Delhi Act 4 of 1995), in relation to the tax dues declared by the declarant; and from penalty and prosecution for non-registration and non-furnishing of returns in time.
- B
- C Explanation.- For the purpose of this sub-clause, the term “declarant” shall include-
- (i) in relation to the declarant being a contractee, who has awarded the works contract under section 36A(1) of the Act, his immediate contractor to whom he has awarded the works contract, to the extent of amount declared by the contractee; and
- D
- (ii) in relation to the declarant being a contractor, his immediate contractee who has awarded the works contract under section 36A(1) of the Act.
- E Explanation -For removal of doubts, it is hereby declared that, to avoid double taxation, if the contractee has declared tax dues, his immediate contractor will also get immunity to that extent. and vice-versa.
- (2) Subject to the provisions of clause 8, a declaration made under sub-clause (1) of clause 4 shall become conclusive upon issuance of acknowledgement of discharge under sub-clause (7) of clause 4 and no matter shall be reopened/ reassessed/ reviewed thereafter in any proceedings under this Scheme or under the Act before any authority or court relating to the period covered by such declaration to the extent of tax dues declared by the declarant.
- F
- G
- (3) All statutory appeals/ revisions pending before quasi-judicial forums upto the stage of Tribunal shall be deemed to have been withdrawn once the Scheme is opted for. Further, all matters pending in the High Court and Supreme Court shall be withdrawn
- H by the declarant and he will need to submit the application filed

for withdrawal with the declaration. for the case to be withdrawn - A  
before the court.

(4) No proceeding shall be instituted within 48 hours of securing  
a registration, provided, the registrant declares his intent of opting  
under the Scheme at the time of applying for TIN/ TAN.

(5) The information gathered vide a declaration under the scheme B  
shall be kept confidential and shall not be used except under the  
Scheme and the same shall not be shared with any other person/  
government department/agency.

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8. Failure to make true declaration.- (1) Notwithstanding anything C  
contained in clause 5 of the Scheme, where the Commissioner  
has, for a period beginning from 1st April, 2009, reasons to believe  
that the declaration was false in material particulars, he may, for  
reasons to be recorded in writing, serve notice on the declarant  
in respect of such declaration requiring him to show cause as to D  
why he should not be required to pay the tax dues unpaid or  
short-paid as per the provisions of the Scheme.

(2) If the Commissioner is satisfied, for reasons to be recorded  
in writing, that the declaration made by the dealer was  
substantially false, E

(i) he shall within three months of service of notice under sub-  
clause (1) make assessment of tax and penalty under section 32  
and 33 of the Act, as if that dealer had never made declaration  
under this Scheme. However, the dealer shall be entitled to the  
credit of tax paid by him under this Scheme; and F

(ii) such dealer may be proceeded under sub-section (2) of section  
89 of the Act for furnishing of false declaration.

(3) No notice shall be issued under sub-clause (1) of this clause  
after the expiry of one year from the date of declaration.” G

6. There is no dispute between the parties that on the basis of the  
declaration filed by the respondent – Assessee, the Designated Authority  
had issued the “acknowledgement of discharge” in favour of the  
respondent- Assessee. However, on 16<sup>th</sup> January, 2015 a show cause  
notice in exercise of powers under clause 8 of the Amnesty Scheme H



A was issued by the Additional Commissioner (Spl. Zone), Department of  
Trade and Taxes, New Delhi to which the respondent – Assessee  
submitted its reply on 27<sup>th</sup> January, 2015. In the reply so submitted, the  
respondent – Assessee did not raise any question with regard to the  
jurisdiction of the Additional Commissioner to issue the show cause notice  
under clause 8. The adjudication was finalized by order dated 11<sup>th</sup>  
B February, 2015 which was served to the Assessee. The Assessee then  
filed the writ petitions in question before the High Court contending,  
*inter alia*, that the show cause dated 16<sup>th</sup> January, 2015 was unauthorized  
and without jurisdiction inasmuch as the power to issue such notice under  
clause 8 is vested with the Commissioner and the same had not been  
C delegated to the Designated Authority i.e. the concerned Additional  
Commissioner. The said contention found favour with the High Court.  
Accordingly, the writ petitions filed by the respondents – Assesseees were  
allowed and the impugned consequential proceedings were interfered  
with. The High Court also took the view that as under clause 8(3) of the  
D Amnesty Scheme show cause notice has to be issued within one year of  
the date of declaration which in the present case was made on 18<sup>th</sup>  
February, 2014 and 28<sup>th</sup> February, 2014, respectively, issuance of any  
further/fresh show cause notice was time barred. Aggrieved the Revenue  
is in appeal before this Court.

E 7. Shri Maninder Singh, learned Additional Solicitor General  
appearing for the Revenue has vehemently contended that the  
Government Order dated 30<sup>th</sup> April, 2014 contains a clear delegation of  
the power under clause 8 of the Amnesty Scheme by the Commissioner  
to the Designated Authority. The power of disposal of the application  
received under the Scheme, according to the learned ASG, must  
F necessarily include the power to finalize the matter after issuing the  
show cause notice under clause 8 in an appropriate case. Learned ASG  
has further urged that under clause 4 the declarations are required to be  
considered by the Designated Authority i.e. the Additional Commissioner.  
It is natural that the power to reopen the cases concluded on mistaken/  
suppressed facts must be understood to have been available to the  
G Designated Authority at all times.

H 8. The above contentions are contested by Shri S. Ganesh, learned  
Senior Counsel appearing for the respondents – Assesseees who has  
urged that keeping in mind the necessity of finality of decisions under  
the Amnesty Scheme, the power of reopening the concluded cases by

issuing show cause notices has been conferred on a higher authority i.e. A  
the Commissioner. The said power has to be distinguished from the power  
to decide an application filed, which is vested in the designated authority  
under Clause 4. It is urged that in the present case the power vested in  
the Commissioner under clause 8 has not been delegated to any other  
authority, in the absence whereof, it was not open for the Additional B  
Commissioner to issue the impugned show cause notice dated 16<sup>th</sup>  
January, 2015. The fact that the Assessee did not raise the issue of  
jurisdiction before the Adjudicating Authority would not clothe the  
Additional Commissioner with the jurisdiction to issue the show cause  
notice. As the said issue is primarily a question of law which goes to the C  
root of the matter the question could always have been raised before the  
High Court. The same having been so raised and answered by the High  
Court, the answer provided needs to be dealt with by this Court on merits  
and ought not to be foreclosed merely on the ground that the respondents  
– Assessee had not raised the same in the course of the adjudication of  
the show cause notice. Learned Senior Counsel has referred to the D  
provisions of clause 8(3) of the Amnesty Scheme to contend that the  
show cause notice under clause 8 has to be issued within one year of the  
date of declaration/declarations and there is no enabling provision to  
condone any delay that has occurred or extend the time stipulated by  
clause 8(3). As the period of one year from the date of declaration is  
long over, in the event this Court is to hold that the impugned show cause E  
notice was issued by the Authority which did not have the power and  
jurisdiction to so act the question of issuance of any fresh/revised notice  
does not arise.

9. On the rival contentions, two issues arise for consideration in  
the present appeal. F

10. The first relates to the power and jurisdiction of the Designated  
Authority to issue the notice under clause 8 of the Amnesty Scheme.  
Related, is whether, in the present case, there has been any delegation  
of the said power which is vested in the Commissioner under the aforesaid  
clause 8. G

11. The second issue arising would depend on an answer to the  
first, namely, if it is to be held that the Designated Authority is not  
empowered to act under clause 8, whether a fresh notice under the  
aforesaid clause of the scheme can still be issued by the competent  
authority i.e. the Commissioner or the delegatee of the Commissioner. H

A 12. What category of officers would come within the expression “designated authority” is contemplated by the definition contained in clause 2 (c) of the Amnesty Scheme. An Officer not below the rank of Joint Commissioner as may be notified by the Commissioner would be a designated authority under the Scheme.

B 13. Clause 4 of the Scheme requires a declaration of the tax due to be made to the designated authority and, thereafter, following the procedure prescribed by the various sub-clauses of clause 4, the Designated Authority is empowered to issue the acknowledgment of discharge of dues under clause 4 (7) of the Scheme.

C 14. Under clause 8 of the aforesaid scheme, the Commissioner is vested with the power, to be exercised for reasons recorded in writing, to issue notice to the assessee requiring him to show cause as to why he should not pay the tax/ dues unpaid or short paid as per the provisions of the scheme. The power to issue the notice under clause 8 is undoubtedly vested with the Commissioner and not in the Designated Authority. What is vested in the Designated Authority is the power under clause 4 of the Scheme which is the power to hear and decide applications and issue acknowledgments of discharge on due satisfaction. The said power to hear and decide applications, by no means, would include the power to reopen a decided matter which is what clause 8 specifically contemplates.

D The Government order dated 30<sup>th</sup> April, 2014 relied upon by the Revenue as a delegation of the power under clause 8, on a plain reading thereof, is only an empowerment of a particular Additional Commissioner of a particular Zone (a Zone may have several Additional Commissioners) to hear and decide applications filed under the Scheme. The said G.O dated 30<sup>th</sup> April, 2014 cannot be construed to be an exercise of delegation of powers vested in the Commissioner under Clause 8 to Designated Authority. The plain language contained in the said G.O is capable of sustaining the above conclusion. We will, therefore, have to hold that the Additional Commissioner who had issued the show cause notice under clause 8 in the present case was not competent to do so and on that basis we affirm the conclusion of the High Court on the said question.

F  
G 15. This will bring us to a consideration of the second issue arising in the case details of which have already been mentioned in preceding paragraphs of the present order.

H 16. The declarations in the present case were issued to the assessee on 18<sup>th</sup> February, 2014 and 28<sup>th</sup> February, 2014 respectively.

The show cause notice under Clause 8 was issued on 16<sup>th</sup> January, 2015. A  
The reply was submitted by the respondent-assessee on 27<sup>th</sup> January,  
2015. The adjudication was completed by the Order dated 11<sup>th</sup> February,  
2015 against which the respondent-Assessee filed a writ petition before  
the High Court on 4<sup>th</sup> March, 2015. In the reply filed by the respondent-  
Assessee to the show cause notice or in the proceedings pursuant thereto, B  
as already mentioned, no objection was taken by the assessee to the  
power and jurisdiction of the Additional Commissioner to issue the notice  
in question. The adjudication order, therefore, did not deal with the said  
issue. It is only after the period of one year from the date of declaration  
was over that the writ petition was filed wherein the question of jurisdiction  
of the Additional Commissioner was raised for the first time. It is in C  
these facts that the High Court took the view that as the period of limitation  
prescribed by Clause 8(3) was over, fresh proceedings stood barred by  
time.

17. While it is correct that the failure to raise the issue of jurisdiction  
by the assessee will not necessarily clothe the Additional Commissioner D  
with the jurisdiction if the same is not contemplated by law, there are  
certain aspects of the case which need to be considered. Had the assessee  
raised the question of jurisdiction in its reply or in the course of the  
adjudication proceedings there would have been still time for the  
Commissioner to cure the defect and issue a valid notice. Cases under E  
Amnesty Scheme would fall outside the arena of ordinary and routine  
matters and, therefore, it is possible to attribute a genuine mistake on the  
part of the Additional Commissioner in invoking jurisdiction under Clause  
8 of the Amnesty Scheme. The question that looms large before the  
Court is that whether in such a situation the assessee should be allowed  
to raise the question of limitation and defeat the claim of the revenue to F  
proceed afresh in the matter on that basis.

18. Dealing with a somewhat similar situation that arose before  
this Court in *Grindlays Bank Ltd. vs. Income Tax Officer, Calcutta and*  
*Ors.*<sup>1</sup> it was observed as follows in Para 7 of the report in the following  
manner. G

“7. The next point is whether the High Court possessed any  
power to make the order directing a fresh assessment. The  
principal relief sought in the writ petition was the quashing of the  
notice under Section 142(1) of the Income Tax Act, and inasmuch

<sup>1</sup> (1980) 2 SCC 191

A as the assessment order dated March 31, 1977 was made during  
the pendency of the proceeding consequent upon a purported  
non-compliance with that notice, it became necessary to obtain  
the quashing of the assessment order also. The character of an  
assessment proceeding, of which the impugned notice and the  
B assessment order formed part, being quasi-judicial, the "certiorari"  
jurisdiction of the High Court under Article 226 was attracted.  
Ordinarily, where the High Court exercises such jurisdiction it  
merely quashes the offending order and the consequential legal  
effect is that but for the offending order the remaining part of  
the proceeding stands automatically revived before the inferior  
C court or tribunal with the need for fresh consideration and disposal  
by a fresh order. Ordinarily, the High Court does not substitute  
its own order for the order quashed by it. It is, of course, a  
different case where the adjudication by the High Court  
establishes a complete want of jurisdiction in the inferior court  
or tribunal to entertain or to take the proceeding at all. In that  
D event on the quashing of the proceeding by the High Court there  
is no revival at all. But although in the former kind of case the  
High Court, after quashing the offending order, does not substitute  
its own order it has power nonetheless to pass such further orders  
as the justice of the case requires. When passing such orders  
E the High Court draws on its inherent power to make all such  
orders as are necessary for doing complete justice between the  
parties. The interests of justice require that any undeserved or  
unfair advantage gained by a party invoking the jurisdiction of  
the court, by the mere circumstance that it has initiated a  
proceeding in the court, must be neutralised. The simple fact of  
F the institution of litigation by itself should not be permitted  
to confer an advantage on the party responsible for it. The present  
case goes further. The appellant would not have enjoyed the  
advantage of the bar of limitation if, notwithstanding his immediate  
grievance against the notice under Section 142(1) of the Income  
G Tax Act, he had permitted the assessment proceeding to go on  
after registering his protest before the Income Tax Officer, and  
allowed an assessment order to be made in the normal course.  
In an application under Section 146 against the assessment order,  
it would have been open to him to urge that the notice was  
unreasonable and invalid and he was prevented by sufficient  
H

cause from complying with it and therefore the assessment order should be cancelled. In that event, the fresh assessment made under Section 146 would not be fettered by the bar of limitation. Section 153(3)(i) removes the bar. But the appellant preferred the constitutional jurisdiction of the High Court under Article 226. If no order was made by the High Court directing a fresh assessment, he could contend as is the contention now before us, that a fresh assessment proceeding is barred by limitation. That is an advantage which the appellant seeks to derive by the mere circumstance of his filing a writ petition. It will be noted that the defect complained of by the appellant in the notice was a procedural lapse at best and one that could be readily corrected by serving an appropriate notice. It was not a defect affecting the fundamental jurisdiction of the Income Tax Officer to make the assessment. In our opinion, the High Court was plainly right in making the direction which it did. The observations of this Court in *Director of Inspection of Income Tax (Investigation) New Delhi v. Pooran Mall & Sons*<sup>2</sup> are relevant. It said:

The Court in exercising its powers under Article 226 has to mould the remedy to suit the facts of a case. If in a particular case a court takes the view that the Income Tax Officer while passing an order under Section 132(5) did not give an adequate opportunity to the party concerned it should not be left with the only option of quashing it and putting the party at an advantage even though it may be satisfied that on the material before him the conclusion arrived at by the Income Tax Officer was correct or dismissing the petition because otherwise the party would get an unfair advantage. The power to quash an order under Article 226 can be exercised not merely when the order sought to be quashed is one made without jurisdiction in which case there can be no room for the same authority to be directed to deal with it. But in the circumstances of a case the court might take the view that another authority has the jurisdiction to deal with the matter and may direct that authority to deal with it or where the order of the authority which has the jurisdiction is vitiated by circumstances like failure to observe the principles of natural justice the court may quash the order and direct the authority to dispose of the matter afresh after giving the

<sup>2</sup> (1975) 4 SCC 568

A aggrieved party a reasonable opportunity of putting forward its case. Otherwise, it would mean that where a court quashes an order because the principles of natural justice have not been complied with, it should not while passing that order permit the tribunal or the authority to deal with it again irrespective of the merits of the case.

B

The point was considered by the Calcutta High Court in *Cachar Plywood Ltd. v. ITO*<sup>3</sup> and the High Court, after considering the provisions of Section 153 of the Income Tax Act, considered it appropriate while deposing of the writ petition, to issue a direction to the Income Tax Officer to complete the assessment which, but for the direction of the High Court, would have been barred by limitation.”

C

19. Having considered the matter and the manner in which this Court has approached the issue arising in *Grindlays Bank Ltd.* (supra) we are of the view that Clause 8(3) of the Amnesty Scheme will have no application to the present case where the initial show cause notice was issued within time and its legitimacy was not contested by the respondent-Assessee. Had such legitimacy been questioned at the stage of reply or even in the course of the adjudication proceedings, there would still have been room/ time for the revenue to correct the error that had occurred. A rectified Notice could even have been issued after the order of adjudication was passed on 11<sup>th</sup> February, 2015. The close proximity of time between the reply submitted by the assessee to the Show Cause Notice (27.01.2015) and the proceedings in adjudication Revenue on the one hand and the date of filing of the Writ Petition (4.3.2015) would permit us to infer that the conduct of the assessee in raising the issue in the writ petitions and not earlier was not entirely *bonafide*. *The respondent-Assessee, therefore, cannot be allowed to take advantage of its own wrong.* The courts exercising extraordinary jurisdiction cannot be understood to be helpless but concede to the assessee an undeserved victory over the Revenue. The power of the High Court under Article 226 of the Constitution, wide and pervasive as it is, should have enabled the High Court to appropriately deal with the situation and issue consequential directions permitting initiation of fresh proceedings, if the Revenue was so inclined. The High Court having failed to so act, we now correct the error and issue directions to enable

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H <sup>3</sup> (1978) 114 ITR 379 (Cal)

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the Revenue to issue a fresh notice to the assessee under clause 8 of the  
Amnesty Scheme, if it so desires and is so advised. A

20. In the light of the foregoing, we allow these appeals in terms  
of the directions as above and set aside the order of the High Court  
impugned in the appeals.

B

Nidhi Jain

Appeals allowed.